IN THE DISTRICT COURT OF APPEAL FIRST DISTRICT, STATE OF FLORIDA

CEDRIC TYRONE SMALLWOOD,

NOT FINAL UNTIL TIME EXPIRES TO FILE MOTION FOR REHEARING AND DISPOSITION THEREOF IF FILED

Appellant,

CASE NO. 1D09-3469

v.

STATE OF FLORIDA,

Appellee.

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Opinion filed April 29, 2011.

An appeal from the Circuit Court for Duval County. Russell L. Healey, Judge.

Nancy A. Daniels, Public Defender, and Barbara A. Busharis, Assistant Public Defender, Tallahassee, for Appellant.

Pamela Jo Bondi, Attorney General, and Christine Ann Guard, Assistant Attorney General, Tallahassee, for Appellee.

#### WOLF, J.

Appellant challenges his convictions for armed robbery while in actual possession of a firearm and possession of a firearm by a convicted felon. He raises one issue on appeal: whether the trial court erred in denying his motion to suppress photographs discovered on his cell phone by the arresting officer incident to his arrest.

In the instant case, there is nothing in particular about the crime for which appellant was arrested nor any information about this case which would have led the officer reasonably to believe the cell phone contained evidence related to the crime for which appellant was being arrested. We are, however, constrained to affirm the denial of the motion to suppress based on article I, section 12 of the Florida Constitution, which mandates we follow United States Supreme Court precedent in the area of search and seizure. Therefore, we are bound by the Supreme Court's decision of United States v. Robinson, 414 U.S. 218, 234 (1973), in which the Court held containers found upon a person incident to arrest may be searched without "additional justification." We are not unmindful, however, of the unique qualities of a cell phone which, like a computer, may contain a large amount of sensitive personal information. We, therefore, also certify a question of great public importance concerning whether the general rules announced in Robinson, 414 U.S. 218, regarding searches incident to arrest are applicable to information contained on a cell phone held on an arrestee's person.

Here, prior to trial, the State indicated it would attempt to introduce photographs discovered on appellant's cell phone by the arresting officer at the time of his arrest. The State argued the photographs were legally obtained at the time of appellant's arrest, asserting searches incident to lawful arrest were constitutionally permissible and reasonable in order to disarm an arrestee and to

phone was invalid. He argued he had a reasonable expectation of privacy in the information stored on his phone, and the only case law supporting the search of a cell phone as a valid search incident to arrest involved drug-related offenses because phones are often used as an instrumentality in such crimes.

The trial court found the State was entitled to view the contents of the phone because the cell phone was legally confiscated at the time of appellant's arrest and was still in the possession of the State. The trial court analogized this case to finding a locked box on an arrestee's person or in an arrestee's car at the time of the arrest, which the State would be permitted to open.

Appellant subsequently filed a written motion to suppress, renewing his argument that the warrantless search of his phone and seizure of the photographs constituted a Fourth Amendment violation. The court conducted a hearing at which the parties reiterated their prior arguments. Additionally, appellant represented that he took the arresting officer's deposition, and he stated he looked at appellant's phone "to see if he took any pictures" that would "relate to the crime" because he "knew people sometimes do that."

The trial court again found the photographs were admissible, relying on United States v. Finley, 477 F.3d 250 (5th Cir. 2007), in which a federal court upheld the search of a defendant's cell phone seized incident to his arrest. It also

relied on New York v. Belton, 453 U.S. 454 (1981), in which the United States Supreme Court found police were permitted to open containers found in the passenger compartment of an arrestee's automobile, and analogized the cell phone to a closed container.

During the trial, the arresting officer testified he "looked in the phone for two reasons. One, to see if it was the same one he had been calling me from, and to see if, in fact, did he have any pictures or anything that might be evidence to the crime." He testified he "found several photos in the phone, photos of [appellant] holding large amounts of cash, there was a gun, jewelry, stuff like that." The photographs were admitted into evidence at trial. The robbery victim identified appellant in the cell phone photographs and testified the money in the photographs was folded and secured in the same way as the money taken during the robbery. He further testified the pictures depicted a gun that was silver and black, as was the gun used during the robbery.

A discussion of the general law on searches incident to arrest and searches of cell phones is necessary for meaningful analysis of this issue.

# a. Search and Seizure Incident to Arrest - General Precedent

In <u>Chimel v. California</u>, 395 U.S. 752 (1969), the Supreme Court defined an exception to the Fourth Amendment warrant requirement for searches conducted incident to arrest. The <u>Chimel</u> court reasoned pursuant to this exception:

When an arrest is made, it is reasonable for the arresting officer to search the person arrested in order to remove any weapons that the latter might seek to use in order to resist arrest or effect his escape. Otherwise, the officer's safety might well be endangered, and the arrest itself frustrated. In addition, it is entirely reasonable for the arresting officer to search for and seize any evidence on the arrestee's person in order to prevent its concealment or destruction. And the area into which an arrestee might reach in order to grab a weapon or evidentiary items must, of course, be governed by a like rule. A gun on a table or in a drawer in front of one who is arrested can be as dangerous to the arresting officer as one concealed in the clothing of the person arrested. There is ample justification, therefore, for a search of the arrestee's person and the area 'within his immediate control'-construing that phrase to mean the area from within which he might gain possession of a weapon or destructible evidence.

<u>Id.</u> at 763 (emphasis added). The <u>Chimel</u> court found this exception to the warrant requirement did not, however, extend into the arrestee's entire house, or concealed areas in the room where the arrestee was arrested, because these were not areas into which the arrestee might reach. <u>Id.</u> Therefore, the Supreme Court found, officers' seizure of evidence during a search of the entirety of Chimel's home incident to his arrest, including drawers in his master bedroom, violated the Fourth Amendment. <u>Id.</u>

Subsequently in <u>Robinson</u>, 414 U.S. 218, the Supreme Court found the scope of a search incident to arrest included searching for and inspecting the contents of personal effects found on an arrestee's person, even if it was not likely the arrestee would have a weapon or evidence related to the crime. In <u>Robinson</u>, an officer arrested the defendant for operating a motor vehicle with a revoked

license and conducted a pat-down search. <u>Id.</u> at 220-23. The officer found a "crumpled up cigarette package" on his person that the officer opened and found contained heroin. <u>Id.</u> at 223. The Supreme Court concluded, "[h]aving in the course of a lawful search come upon the crumpled package of cigarettes, [the officer] was entitled to inspect it; and when his inspection revealed the heroin capsules, he was entitled to seize them." <u>Id.</u> at 236. The Court reiterated, "[t]he justification or reason for the authority to search incident to a lawful arrest rests quite as much on the need to disarm the suspect in order to take him into custody as it does on the need to *preserve evidence on his person for later use at trial.*" <u>Id.</u> at 234 (emphasis added).

The Court rejected the defendant's argument that the officer should not have been permitted to conduct a full search because it was not likely someone arrested for driving with a license revoked would have a weapon or evidence of that crime on his person. <u>Id.</u> at 234-35. The <u>Robinson</u> court reasoned,

... our more fundamental disagreement with the Court of Appeals arises from its suggestion that there must be litigated in each case the issue of whether or not there was present one of the reasons supporting the authority for a search of the person incident to a lawful arrest. We do not think the long line of authorities of this Court dating back to Weeks, or what we can glean from the history of practice in this country and in England, requires such a case-by-case adjudication. A police officer's determination as to how and where to search the person of a suspect whom he has arrested is necessarily a quick ad hoc judgment which the Fourth Amendment does not require to be broken down in each instance into an analysis of each step in the search. The authority to search the person incident to a lawful

custodial arrest, while based upon the need to disarm and to discover evidence, does not depend on what a court may later decide was the probability in a particular arrest situation that weapons or evidence would in fact be found upon the person of the suspect. A custodial arrest of a suspect based on probable cause is a reasonable intrusion under the Fourth Amendment; that intrusion being lawful, a search incident to the arrest requires no additional justification. It is the fact of the lawful arrest which establishes the authority to search, and we hold that in the case of a lawful custodial arrest a full search of the person is not only an exception to the warrant requirement of the Fourth Amendment, but is also a 'reasonable' search under that Amendment.

### Id. at 235 (emphasis added).

A few years later in Belton, 453 U.S. 454, the Supreme Court extended this incident-to-arrest warrant exception to the search of vehicles, finding the lawful search justifies the infringement of any privacy interests. The Court found that where an officer arrests the occupant of a vehicle, the officer "may, as a contemporaneous incident of that arrest, search the passenger compartment of the automobile." Id. at 460. The Court reasoned, "articles inside the relatively narrow compass of the passenger compartment of an automobile are in fact generally, if not inevitably, within the area into which an arrestee might reach." Id. (citation omitted). The Court further reasoned, "[i]t follows from this conclusion that the police may examine the contents of any container found within the passenger compartment, for if the passenger compartment is within the reach of the arrestee, so also will containers in it be within his reach." Id. The Court defined "container" as "any object capable of holding another object," including "luggage,

boxes, bags, clothing, and the like." <u>Id.</u> at 461 n.4. The Court found, "[s]uch a container may, of course, be searched whether it is open or closed, since the justification for the search is *not that the arrestee has no privacy interest* in the container, but that the *lawful custodial arrest justifies the infringement of any privacy interest the arrestee may have." <u>Id.</u> at 461 (emphasis added).* 

#### The Court conceded:

It is true, of course, that these containers will sometimes be such that they could hold neither a weapon nor evidence of the criminal conduct for which the suspect was arrested. However, in *United States v. Robinson*, the Court rejected the argument that such a container-there a "crumpled up cigarette package"-located during a search of Robinson incident to his arrest could not be searched . . .

<u>Id.</u> at 461 (emphasis added). The <u>Belton</u> court upheld the search of a vehicle that revealed cocaine in the pocket of a jacket inside the car. Id. at 461-63.

However, recently in <u>Arizona v. Gant</u>, 129 S.Ct. 1710 (2009), the Supreme Court limited the application of <u>Belton</u> and <u>Chimel</u> with regards to searching a vehicle. The Court found that following <u>Belton</u>, the prevailing interpretation by lower courts was to read <u>Belton</u> "as authorizing a vehicle search incident to every recent occupant's arrest." <u>Id.</u> at 1719. The Court found, "we reject this reading of <u>Belton</u> and hold that the <u>Chimel</u> rationale authorizes police to search a vehicle incident to a recent occupant's arrest only when the arrestee is *unsecured* and *within reaching distance* of the passenger compartment at the time of the search." <u>Id.</u> (emphasis added). The <u>Gant</u> court distinguished in <u>Belton</u>, the officer was

unable to secure the four arrestees who had been passengers in the vehicle because he was alone and had only one set of handcuffs. <u>Id.</u>

The Court further found, "[a]lthough it does not follow from Chimel, we also conclude that circumstances unique to the vehicle context justify a search incident to a lawful arrest when it is 'reasonable to believe evidence relevant to the crime of arrest might be found in the vehicle." Id. (quoting Thornton v. U.S., 541 615, 632 (2004)). The Court distinguished, "[i]n many cases, where a recent occupant is arrested for a traffic violation, there will be no reasonable basis to believe the vehicle contains relevant evidence." Id. (citing Knowles v. Iowa, 525 U.S. 113, 118 (1998)). In contrast, "in others, including Belton and Thornton, the offense of arrest will supply a basis for searching the passenger compartment of an arrestee's vehicle and any containers therein." Id.

In <u>Gant</u>, the defendant was arrested for driving with a suspended license, and after he was handcuffed and locked in a patrol car, police searched his car and discovered cocaine. <u>Id.</u> at 1714. The Supreme Court found it was not reasonable to believe evidence of the crime of driving with a suspended license would be found in the car, and Gant was secured; therefore, the search of his car was in violation of the Fourth Amendment. Id. at 1719, 1723-24.

While appellant relies heavily on <u>Gant</u> for the proposition that the police now need reasonable grounds to search closed containers (analogizing a cell phone

to a car), we find it inapplicable to the present situation where the item that was searched was found on appellant's immediate person.

Also informative is the Florida supreme court's decision in <u>Jenkins v. State</u>, 978 So. 2d 116, 125 -126 (Fla. 2008). In <u>Jenkins</u>, the Florida supreme court recognized that a search incident to arrest is an exception to the warrant requirement of the Fourth Amendment, but found, "[n]onetheless, a search incident to arrest is still subject to a standard of reasonableness." <u>Id.</u> at 125 (citing <u>Illinois v. Lafayette</u>, 462 U.S. 640, 646 (1983)). The court applied the rationale of a United States Supreme Court opinion discussing the Fourth Amendment generally:

The test of reasonableness under the Fourth Amendment is not capable of precise definition or mechanical application. In each case it requires a balancing of the need for the particular search against the invasion of personal rights that the search entails. Courts must consider the scope of the particular intrusion, the manner in which it is conducted, the justification for initiating it, and the place in which it is conducted.

Jenkins, 978 So. 2d at 126 (quoting Bell v. Wolfish, 441 U.S. 520, 559 (1979)) (finding body cavity searches of inmates were reasonable considering the balance of legitimate security interests against inmates' privacy interests). In Jenkins, the Florida supreme court found the scope and manner of a search incident to arrest for drug activity was reasonable, during which officers pulled the defendant's boxer shorts away from his body and discovered cocaine in a plastic baggie, reasoning

the defendant was not exposed and the officer did not touch his body. <u>Jenkins</u>, 978 So. 2d at 126-27.

While we find the balancing test in <u>Jenkins</u> an appealing method for evaluating the legitimacy of a search of this type, the search in that case was upheld and the test appears to have been utilized only in reference to limiting the extent to which an arrestee's body may be searched while in public.

#### b. Search and Seizure Incident to Arrest – Cell Phones

Here, the State argues the officer's search of photographs on appellant's phone was within the scope of a permissible search incident to arrest, relying on a line of federal cases finding such a search is permissible because a cell phone is a "container" that may be searched pursuant to <u>Chimel</u>, <u>Belton</u>, and <u>Robinson</u>, and contains data that needs to be preserved right away.

# i. Cases finding cell phone searches are constitutionally valid

The State relies primarily on <u>Finley</u>, 477 F.3d 250, on which the trial court relied in denying the motion to suppress. In <u>Finley</u>, the defendant was arrested following an under-cover controlled drug buy, and his cell phone was seized. <u>Id.</u> at 253-54. Officers searched the phone and discovered text messages that appeared to be related to narcotics use and trafficking, which the defendant confirmed during questioning. <u>Id.</u> at 254-55. The Fifth Circuit affirmed the trial court's denial of the defendant's motion to suppress. <u>Id.</u> The court found the defendant "had a

reasonable expectation of privacy in the call records and text messages on the cell phone," regardless of the fact the phone was issued to him by his employer. <u>Id.</u> at 259. However, the <u>Finley</u> court found pursuant to <u>Robinson</u>, incident to arrest, officers "without any additional justification, may look for evidence of the arrestee's crime on his person in order to preserve it for use at trial." <u>Id.</u> at 259 (citing <u>Robinson</u>, 414 U.S. at 233-34). Relying on <u>Robinson</u> and <u>Belton</u>, the <u>Finley</u> court further found the "permissible scope of a search incident to lawful arrest extends to containers found on the arrestee's person." <u>Id.</u> The court rejected Finley's argument that police could not look in the phone because it was a closed container, finding Finley improperly relied on distinguishable case law that precluded the opening of closed containers where there was no exception to the warrant requirement. Id.

Further, in <u>United States v. Murphy</u>, 552 F.3d 405, 411 (4th Cir. 2009), the Fourth Circuit found an officer's search of a cell phone incident to arrest for drug-related crimes did not violate the Fourth Amendment. The <u>Murphy</u> court noted pursuant to <u>Chimel</u>, officers could search an arrestee and the area within the arrestee's immediate control incident to arrest. <u>Id.</u> at 410 (citing <u>Chimel</u>, 395 U.S. at 763). The court then found cell phones in particular could be searched incident to arrest due to the "volatile nature" of cell phone information and "manifest need . . . to preserve evidence." <u>Id.</u> at 411 (citation omitted). The defendant argued that

officers should only be permitted to search phones with limited storage capacity, but not phones with larger storage capacities because there would be less danger of the phone deleting data. <u>Id.</u> The <u>Murphy</u> court rejected this argument, finding such a requirement would be "unworkable and unreasonable," and further found "it is very likely that in the time it takes for officers to ascertain a cell phone's particular storage capacity, the information stored therein could be permanently lost." <u>Id.</u>

The Murphy court relied on United States v. Young, 278 Fed. Appx. 242, 245-46 (4th Cir. 2008), in which officers arrested the defendant for drug-related crimes and discovered a cell phone on his person, and then searched the phone and copied down text messages found therein. The Young court found the "[p]rivacy rights in the phone are tempered by an arresting officer's need to preserve evidence," noting Robinson found the need for preservation of evidence was one of the primary reasons behind the warrant exception for searches incident to arrest. Id. at 245. The Young court found the officers' search and seizure of the text messages was permissible because the officers "had no way of knowing whether the text messages would automatically delete themselves or be preserved." Id.

Murphy also relied on <u>United States v. Ortiz</u>, 84 F.3d 977, 984 (7th Cir. 1996), in which the Seventh Circuit affirmed the denial of a motion to suppress evidence retrieved from a pager incident to an arrest for drug-related crimes. In

Ortiz, the Seventh Circuit found it was "imperative" that officers be permitted to retrieve numbers from electronic pagers incident to arrest to "prevent its destruction as evidence," because incoming pages may destroy stored numbers on pagers that have limited memory, and the contents of some pagers can be destroyed by turning off the pager or pushing a button. <u>Id.</u>

Similarly, in <u>United States v. Deans</u>, 549 F. Supp. 2d 1085, 1093-94 (D. Minn. 2008), the court found a cell phone was a "container," as contemplated by <u>Belton</u>, that could be searched incident to arrest. Thus, the court reasoned, "if a cell phone is lawfully seized, officers may also search any data electronically stored in the device." <u>Id.</u> at 1094. The <u>Deans</u> court affirmed the denial of the defendant's motion to suppress electronic data from his phone searched incident to his arrest for drug-related crimes. <u>Id.</u>

Furthermore, in <u>United States v. Santillan</u>, 571 F. Supp. 2d 1093, 1102 (D. Ariz. 2008), the court found officers' search of the call log on the phone of a defendant arrested for drug-related crimes was a permissible search incident to arrest, relying on <u>Finley</u>, 477 F.3d at 258-60. The court further found the warrantless search would also be justified under the exigent circumstances exception to the warrant requirement, reasoning "a cell phone has a limited memory to store numbers" and "subsequent incoming calls" could "effect[] the deletion or overwriting of the earlier stored numbers," even if the phone is turned

off. <u>Id.</u> at 1103 (quoting <u>U.S. v. Parada</u>, 289 F. Supp. 2d 1291, 1303-04 (D. Kan. 2003)).

Additionally, Newhard v. Borders, 649 F. Supp. 2d 440, 448 (W.D. Va. 2009), relied on by the State, is one of the only cases we found that addresses photographs found on cell phones. In Newhard, the district court affirmed the trial court's dismissal of a civil action filed by an arrestee who argued police violated his civil rights by viewing photographs on his cell phone which was seized incident to his arrest. Id. The district court found the officers were entitled to qualified immunity because "[i]n the Internet age, the extent to which the Fourth Amendment provides protection for the contents of electronic communications (such as images stored in a cell phone) in a search incident to arrest or inventory search is an open question," with no "clear rule from the United States Supreme Court." Id. at 448. Although, it should be noted, the district court speculated the recent Supreme Court opinion in Gant, 129 S.Ct. 1710, limiting the search of vehicles, "could possibly be interpreted to stand for the proposition that police may not search a cell phone incident to an arrest without a warrant unless they have reason to believe the arrestee can access the phone and destroy relevant evidence or that the phone contains evidence of the specific offense that is the subject of the arrest." Newhard, 649 F.Supp.2d at 448 n.6.

Also notable is the California supreme court's recent decision in <u>California v. Diaz</u>, 244 P.3d 501 (Cal. 2011), in which the court affirmed the denial of a motion to suppress a text message found on the defendant's phone. In <u>Diaz</u>, a detective witnessed the defendant participate in a controlled drug buy, arrested him, and seized his cell phone from his person. <u>Id.</u> at 502. Upon questioning at the station, the defendant denied any knowledge of the drug buy. <u>Id.</u> The officer then, approximately 90 minutes after the arrest, "looked at the cell phone's text message folder and discovered a message" that was incriminating, at which point the defendant confessed. Id.

The <u>Diaz</u> court primarily addressed the defendant's argument that the text message should be suppressed because the search of the phone was too remote in time and place to constitute a search incident to arrest. <u>Id.</u> at 503-07. <u>Diaz</u> concluded this determination hinged on whether the evidence searched was personal property immediately associated with the arrestee's person, which may later be searched "even though a substantial period of time has elapsed." <u>Id.</u> at 504 (quoting <u>U.S. v. Edwards</u>, 415 U.S. 800, 802-03 (1974) (finding articles of clothing could be searched for evidence 10 hours after they were seized upon the defendant's being booked)). Or, whether the property was akin to "luggage or other personal property *not immediately associated with the person of the arrestee* to their exclusive control," which may not be searched if "the search is

remote in time and place to the arrest." <u>Id.</u> at 505 (quoting <u>U.S. v. Chadwick</u>, 433 U.S. 1 (1997) (finding warrantless search of footlocker found in the trunk of a car 90 minutes after the arrest was invalid)).

<u>Diaz</u> found the cell phone was personal property immediately associated with the defendant's person; therefore, the search was valid despite the 90-minute lapse in time between the cell phone being seized and being searched. <u>Id.</u> at 506. In so finding, <u>Diaz</u> rejected the defendant's argument that a cell phone should not be considered personal property immediately associated with the person, and instead should be analogized to a larger storage container like luggage, because cell phones held so much more information than what could traditionally be carried on one's person. <u>Id.</u> at 506-07.

In rejecting the defendant's argument, the <u>Diaz</u> court found the delayed warrantless search of property immediately associated with the person "is valid because of 'reduced expectations of privacy caused by the arrest." <u>Id.</u> at 506 (quoting <u>Chadwick</u>, 433 U.S. at 16). Moreover, the <u>Diaz</u> court noted <u>Robinson</u> found "if a custodial arrest is lawful, then a 'full' search of the arrestee's person 'requires no additional justification." <u>Id.</u> (quoting <u>Robinson</u>, 414 U.S. at 235). <u>Diaz</u> concluded, "[n]othing in these decisions even hints that whether a warrant is necessary for a search of an item properly seized from an arrestee's person incident

to a lawful custodial arrest depends in any way on the character of the seized item." Id. at 507.

The <u>Diaz</u> court also analogized that in considering the proper scope of a warrantless search of an automobile where the police have probable cause to believe it contains contraband, police may search any container or compartment that may contain the object of the search. <u>Id.</u> at 507 (citing <u>United States v. Ross</u>, 456 U.S. 798, 825 (1982); <u>Belton</u>, 453 U.S. 454). Thus, <u>Diaz</u> concluded, "there is no legal basis for holding that the scope of a permissible warrantless search of an arrestee's person, including items immediately associated with the arrestee's person, depends on the nature or character of those items." <u>Id.</u>

<u>Diaz</u> also rejected the dissent's argument that cell phones should not be searched incident to arrest because they are more than mere "containers" as contemplated by <u>Robinson</u>. <u>Id.</u> at 510. <u>Diaz</u> found, "application of the rule . . . turns not on whether the item in question constitutes a 'container,' but on whether it is 'property,'" which is defined as a "belonging" or "effect" of the arrestee. <u>Id.</u>

<u>Diaz</u> is distinguishable from the case at hand because it turned on the determination of an issue not raised here - whether the search was too remote in time to be considered incident to arrest. The analysis in <u>Diaz</u> is relevant here, however, because <u>Diaz</u> correctly notes courts have not traditionally limited the

scope of a search incident to arrest based on the nature of the property found on the arrestee.

A Georgia appellate court also recently upheld the search of a cell phone found in a vehicle incident to arrest. <u>Hawkins v. State</u>, 704 S.E. 2d 886 (Ga. Ct. App. 2010). In <u>Hawkins</u>, an officer set up a drug buy through text messaging, and when he arrived at the prearranged location, he discovered the buyer, watched her entering data into her cell phone, and arrested her while she was sitting in her car. <u>Id.</u> at 888-89. The officer subsequently searched the car and found her cell phone in her purse, and searched the text messages on her phone. <u>Id.</u>

Hawkins found the search of the arrestee's car incident to arrest was valid pursuant to Gant, 129 S.Ct. 1710, because it was reasonable for the officer to believe the car would contain evidence of the crime – specifically, the cell phone with which she set up the drug buy. Id. at 892. The court noted, "[a]lthough Gant does not define the scope of such a search with precision, we know that it must be limited to a search for evidence of the crime of arrest." Id. at 889 (citing Gant, 129 S.Ct. 1710; U.S. v. Ross, 456 U.S. 798). The Hawkins court further noted Gant found such a search is "more limited in scope than a search based on probable cause . . . which permits a search of any place or thing in the vehicle that might contain any evidence of [any] criminal activity." Id. (citing Gant, 129 S.Ct. 1710; Ross, 456 U.S. 798). Hawkins further noted that in conducting a warrantless

search of an automobile based on probable cause, the scope of the search "is not defined by the nature of the container in which the contraband is secreted. Rather it is defined by the object of the search and the places where there is probable cause to be found." <u>Id.</u> at 890 (quoting <u>Ross</u>, 456 U.S. at 824). The court in <u>Ross</u> explained by example, "[j]ust as probable cause to believe that a stolen lawnmower may be found in a garage will not support a warrant to search an upstairs bedroom, probable cause to believe that undocumented aliens are being transported in a van will not justify a warrantless search of a suitcase." <u>Ross</u>, 456 U.S. at 824.

Hawkins determined cell phones were containers that may be searched incident to arrest. 704 S.E. 2d at 891. However, Hawkins expressed concern that cell phones were distinguishable from ordinary containers because they "often will contain the most sensitive kinds of personal information, in which individuals may reasonably have a substantial expectation of privacy and for which the law offers heightened protection." Id. Therefore, applying Gant and Ross, the court concluded, "we think courts generally should . . . treat such a device like a container that stores thousands of individual containers in the form of discrete files." Id. (citation omitted). "Just because an officer has the authority to make a search of the data stored on a cell phone (that is, just because he has reason to 'open' the 'container') does not mean that he has the authority to sift through *all* of the data stored on the phone (that is, to open and view all of the sub-containers of

data stored therein)." <u>Id.</u> "Instead, his search must be limited as much as is reasonably practicable by the object of the search." <u>Id.</u> at 892.

Hawkins is not directly applicable to the case at hand because Hawkins analyzed the cell phone search based on the permissible search of an automobile, which is more limited than the search of one's person. Because the cell phone in Hawkins was in the car, it seems the Hawkins court was correct in applying Gant to determine whether the officer had reason to believe the car contained evidence, i.e., the cell phone. However, it seems Hawkins went one step further and essentially analogized a cell phone to a car, finding officers may only look into specific areas or "containers" within the cell phone in the same way officers would be able to open various containers in a car pursuant to a probable cause search.

### ii. Cases finding cell phone searches invalid

In <u>United States v. Quintana</u>, 594 F. Supp. 2d 1291 (M.D. Fla. 2009), the federal district court found a cell phone may not be searched incident to arrest unless officers have reason to believe it contains evidence related to the crime. In <u>Quintana</u>, the defendant was pulled over for speeding and arrested for driving with a suspended license. <u>Id.</u> at 1294-95. The arresting officer then, without the defendant's permission, "began looking through information in [his] cell phone, including a digital photo album, hoping to find evidence related to the odor of the marijuana" he detected coming from the car. <u>Id.</u> at 1295-96. The officer found

"photos of an intimate nature involving a woman as well as a photo of a marijuana plant in what he characterized as a marijuana 'grow house." <u>Id.</u> at 1296. Based on this photograph, the officers ultimately found the grow house. <u>Id.</u>

The Quintana court recognized that pursuant to Chimel, officers may conduct searches incident to arrest for the safety of law enforcement officers and to prevent the destruction or concealment of evidence; although, pursuant to Robinson, "authority to conduct such searches does not turn on the probability that weapons or evidence will be discovered." Id. at 1299 (emphasis added) (citing Chimel, 395 U.S. at 762-63; Robinson, 414 U.S. at 235). The Quintana court also recognized federal precedent permitted the search of cell phones incident to arrest, but found "the defendants in these cases were arrested for drug-related activity when their electronic devices were searched." Id. "The courts recognized that the devices may have been used to communicate with others participating in, e.g., drug-trafficking. Consequently, there was a reasonable probability that information stored on the device was 'evidence of the arrestee's crime." Id. (quoting Finley, 477 F.3d at 260) (emphasis added).

# The **Quintana** court distinguished:

Whether a cell phone may be searched incident to an arrest to prevent the destruction or concealment of *evidence of another crime* is a different issue. In <u>Knowles v. Iowa</u>, 525 U.S. 113, 119 S.Ct. 484, 142 L.Ed.2d 492 (1998), the Supreme Court . . . suggests that a search incident to arrest to preserve evidence is permissible only to secure evidence of the crime of the arrest, *not evidence of an unrelated crime*.

### <u>Id.</u> at 1299-1300 (emphasis added). The <u>Quintana</u> court then held:

Where a defendant is arrested for drug-related activity, police may be justified in searching the contents of a cell phone for evidence related to the crime of arrest, even if the presence of such evidence is improbable. In this case, however, Defendant was arrested for driving with a suspended license. The search of the contents of Defendant's cell phone had nothing to do with officer safety or the preservation of evidence related to the crime of arrest. This type of search is not justified by the twin rationales of Chimel and pushes the search-incident-to-arrest doctrine beyond its limits.

# Id. at 1300 (emphasis added).

Appellant argues that applying the rationale of <u>Quintana</u> to the case at hand, appellant was not arrested for a drug-related offense, and the officers here had no reason to believe his cell phone would contain evidence of the robbery for which he was arrested; therefore, the search violated the Fourth Amendment.

However, appellant's reading of <u>Quintana</u> seems too narrow. Granted, appellant correctly notes that <u>Quintana</u> found federal precedent allowed the search of cell phones incident to drug-related arrests where there "was a *reasonable probability* that information stored on the device was 'evidence of *the arrestee's crime*." <u>Id.</u> at 1299 (quoting <u>Finley</u>, 477 F.3d at 260). However, <u>Quintana</u> recognized officers may search for evidence related to the crime of arrest "even if the presence of such evidence is improbable." <u>Id.</u> at 1300. It seems <u>Quintana</u> merely distinguished that pursuant to <u>Knowles</u>, 525 U.S. 113, "search incident to arrest to preserve evidence is permissible only to secure evidence of the crime of

the arrest, *not evidence of an unrelated crime*." <u>Id.</u> Here, officers were not searching for evidence of an unrelated crime. Officers were searching for evidence of the robbery for which appellant was arrested. Therefore, the rationale of <u>Quintana</u> is not directly applicable here.

Appellant further argues this court should decline to follow the federal precedent permitting the search of cell phones because these cases hinged on the courts analogizing cell phones to "containers." Appellant concedes that pursuant to Belton and Robinson, containers found on an arrestee's person may be searched. However, appellant argues cell phones are not mere "containers." Appellant relies on a recent case in which the supreme court of Ohio rejected the reasoning of the line of federal cases finding a cell phone is a "container" subject to search upon arrest, reasoning:

Each of these cases, however, fails to consider the Supreme Court's definition of "container" in *Belton*, which implies that the container must actually have a physical object within it. Additionally, the pagers and computer memo books of the early and mid 1990s bear little resemblance to the cell phones of today. Even the more basic models of modern cell phones are capable of storing a wealth of digitized information wholly unlike any physical object found within a closed container. We thus hold that a cell phone is not a closed container for purposes of a Fourth Amendment analysis.

<u>State v. Smith</u>, 920 N.E.2d 949, 954 (Ohio 2009). The court cited the great privacy interest in the personal data on cell phones and found a cell phone may not be searched under the incident-to-arrest exception to the warrant requirement. <u>Id.</u> The

court noted there is a separate exception to the warrant requirement that allows search and seizure of evidence where "exigent circumstances" exist. <u>Id.</u> at 955-56. However, the court rejected the State's argument that because cell phones may automatically delete data like call logs, exigent circumstances permit the search of a cell phone, finding the State failed to demonstrate it could not obtain call information from cell phone service providers. <u>Id.</u>

Smith is clearly directly on point as is its reasoning that a cell phone is not a "container" pursuant to <u>Belton</u>. However, <u>Smith's</u> finding that a cell phone may never be searched under the search-incident-to-arrest warrant requirement appears to contravene existing United States Supreme Court case law, which has never made any type of evidence found on or within the reach of an arrestee entirely off limits during such a search, not even a car.

#### c. Analysis

Article I, section 12 of the Florida Constitution provides the right against unreasonable search and seizure as granted under the Florida Constitution "shall be construed in conformity with the 4th Amendment to the United States Constitution, as interpreted by the United States Supreme Court." Therefore, this court is bound by United States Supreme Court precedent. We find pursuant to Robinson, 414 U.S. 218, the search of appellant's cell phone incident to his arrest was not a violation of the Fourth Amendment.

We recognize that as discussed above, many of the federal and state courts that have addressed this issue have found whether or not a cell phone may be searched incident to arrest is contingent upon whether or not a cell phone is a "container" as contemplated by Robinson and Belton. However, neither Robinson nor Belton requires an item be a "container" in order to be searchable upon arrest. Initially in Chimel, the United States Supreme Court broadly found it is "reasonable for the arresting officer to search for and seize any evidence on the arrestee's person," as well as the area within the "immediate control" of the arrestee, in order "to prevent its concealment or destruction." Chimel, 395 U.S. at 763. Following Chimel, Robinson reasoned, "[h]aving in the course of a lawful search come upon the crumpled package of cigarettes, [the officer] was entitled to inspect it; and when his inspection revealed the heroin capsules, he was entitled to seize them." Robinson, 414 U.S. at 236. Therefore, Robinson did not find the search of an item found on an arrestee was contingent upon that item being a "container," nor did the opinion even use the word "container." Instead, the Court simply reasoned that once the officer lawfully came across an item, he "was entitled to inspect it." Id.

Belton extended this line of cases to the search of automobiles in which the arrestee was an occupant, which is not directly applicable to the case at hand. 453 U.S. 454. The Belton court reasoned if pursuant to Chimel, an officer was

permitted to search an arrestee's person and "the area within the immediate control of the arrestee," it logically followed that officers should also be allowed to search "the passenger compartment" of a vehicle because "articles inside the relatively narrow compass of the passenger compartment of an automobile are . . . within 'the area into which an arrestee might reach." Id. at 460 (quoting Chimel, 395 U.S. at 763). The Court similarly reasoned, "[i]t follows from this conclusion that the police may examine the contents of any container found within the passenger compartment, for if the passenger compartment is within the reach of the arrestee, so also will containers in it be within his reach." Belton, 453 U.S. at 460-61.

While <u>Chimel</u>, <u>Robinson</u> and <u>Belton</u> permitted the search and inspection of items within the arrestee's reach, including containers, none of these cases required an item to be a "container," as opposed to some other type of item, in order to be searched upon arrest. Thus, whether or not a cell phone is properly characterized as a traditional "container" is irrelevant to whether or not it is searchable upon arrest. The Supreme Court has clearly and repeatedly found that anything found on an arrestee or within an arrestee's immediate control may be searched and inspected upon arrest. There is nothing in the language of any of these cases that would permit this court to find an exception for cell phones. Therefore, we reject the reasoning of the Ohio supreme court which found cell phones were not

searchable incident to arrest because they were not traditional "containers." <u>Smith</u>, 920 N.E.2d 949.

Furthermore, we recognize appellant correctly argues courts have found whether or not an officer had a reason to believe the cell phone contained evidence of the crime of arrest was relevant in determining the permissibility of the search, particularly with regards to drug-related arrests. However, neither Robinson nor Belton requires such a belief. Robinson found the opposite, concluding "[t]he authority to search the person incident to a lawful custodial arrest . . . does not depend on what a court may later decide was the probability in a particular arrest situation that weapons or evidence would in fact be found upon the person of the suspect." 414 U.S. at 235. Robinson reasoned, "[a] custodial arrest of a suspect based on probable cause is a reasonable intrusion under the Fourth Amendment; that intrusion being lawful, a search incident to the arrest requires no additional justification." Id. Therefore, "a full search of the person is not only an exception to the warrant requirement of the Fourth Amendment, but is also a 'reasonable' search under that Amendment." Id.

Subsequently, the Supreme Court summarized its holding in Robinson, explaining "[i]n Robinson, we held that the authority to conduct a full field search as incident to an arrest was a 'bright-line rule,' which was based on the concern for officer safety and destruction or loss of evidence, but which did not depend in

every case upon the existence of either concern." Knowles, 525 U.S. at 118 (finding in order to fall under the incident-to-arrest warrant exception, it is not enough that an officer would have had probable cause to make an arrest if the officer so chose; the officer must actually make an arrest). Therefore, clearly the Supreme Court has established a bright-line rule permitting a search incident to arrest, regardless of whether an officer had reason to believe evidence would be found. Thus, whether or not the officer had reason to believe appellant's cell phone contained evidence of the crime is irrelevant.

While we feel we are bound by the Supreme Court precedent, we recognize appellant's concern that cell phones contain a vast amount of personal information. However, courts have found the broad language in Robinson permits searches incident to arrest of wallets, purses, date books, and other similar items that contain the same types of personal information stored on a cell phone. See, e.g., Curd v. City Court of Judsonia, Arkansas, 141 F.3d 839, 844 (8th Cir. 1998) (finding the search of a purse was valid, rejecting the arrestee's argument that the search was too remote in time and place to be considered incident to arrest); U.S. v. Holzman, 871 F.2d 1496, 1504-05 (9th Cir. 1989) (finding initial examination of address book and subsequent, more thorough search were valid incident to arrest, regardless of the fact the second search occurred at the police station after the arrest), overruled on other grounds, Horton v. California, 496 U.S. 128 (1990));

<u>U.S. v. Rodriguez</u>, 995 F.2d 776, 778 (7th Cir. 1993) (finding "the search of Rodriguez' wallet and the photocopying of the contents of the address book were permissible as a search incident to arrest," rejecting the arrestee's argument that the search was not incident to arrest because the book was copied at the station house and not the scene of the arrest); <u>U.S. v. McEachern</u>, 675 F.2d 618, 622 (4th Cir. 1982) (finding "[t]he search of [an arrestee's] wallet was incident to arrest and thus permissible"); <u>U.S. v. Vaneenwyk</u>, 206 F.Supp.2d 423, 426 (W.D.N.Y. 2002) (finding "an object such as a day planner, address book or the like is subject to seizure as part of such a search incident to arrest," and concluding the search of an arrestee's day planner seized from his vehicle incident to arrest was valid).

Appellant conceded during oral arguments that if the personal information stored on a cell phone were carried by an arrestee in paper form on his or her person, the papers would be searchable incident to arrest. Thus, essentially appellant seeks a heightened level of protection for cell phones based on the vast storage capacity of a cell phone to hold personal data and not simply the personal nature of the data. We find nothing in the language of <u>Robinson</u> or its progeny that would permit this court to limit a search incident to arrest in this manner.

However, we express great concern in permitting the officer to search appellant's cell phone here where there was no indication the officer had reason to believe the cell phone contained evidence. The bright-line rule established by

Robinson may have been prudent at the time, given the finite amount of personal information an arrestee could carry on his or her person or within his or her reach. However, the Robinson court could not have contemplated the nearly infinite wealth of personal information cell phones and other similar electronic devices can hold. Modern cell phones can contain as much memory as a personal computer and could conceivably contain the entirety of one's personal photograph collection, home videos, music library, and reading library, as well as calendars, medical information, banking records, instant messaging, text messages, voicemail, call logs, and GPS history. Cell phones are also capable of accessing the internet and are, therefore, capable of accessing information beyond what is stored on the phone's physical memory. For example, cell phones may also contain web browsing history, emails from work and personal accounts, and applications for accessing Facebook and other social networking sites. Essentially, cell phones can make the entirety of one's personal life available for perusing by an officer every time someone is arrested for any offense. It seems this result could not have been contemplated or intended by the Robinson court.

We would also note that the rationale related to text messages and phone call logs concerning automatic deletion is not applicable here because there was no argument or evidence presented that photographs are subject to automatic deletion.

Furthermore, recently in Gant, the Supreme Court reaffirmed that the original purpose of the incident-to-arrest warrant exception was to protect officer safety and preserve evidence. 129 S.Ct. 1710. Gant is not directly applicable here because its holding is limited to the search of automobiles, but the court's rationale is very informative here. The court held, "[a]lthough it does not follow from <u>Chimel</u>, we also conclude that circumstances unique to the vehicle context justify a search incident to a lawful arrest when it is 'reasonable to believe evidence relevant to the crime of arrest might be found in the vehicle." Id. at 1719. In so finding, the court reasoned "[a] rule that gives police the power to conduct such a search whenever an individual is caught committing a traffic offense, when there is no basis for believing evidence of the offense might be found in the vehicle, creates a serious and recurring threat to the privacy of countless individuals." Id. at 1720. "Indeed, the character of that threat implicates the central concern underlying the Fourth Amendment-the concern about giving police officers unbridled discretion to rummage at will among a person's private effects." Id.

The <u>Gant</u> court's concerns are applicable here. We are equally concerned that giving officers unbridled discretion to rummage through at will the entire contents of one's cell phone, even where there is no basis for believing evidence of the crime of arrest will be found on the phone, creates a serious and recurring threat to the privacy of countless individuals. Were we free to do so, we would

find, given the advancement of technology with regards to cell phones and other similar portable electronic devices, officers may only search cell phones incident to arrest if it is reasonable to believe evidence relevant to the crime of arrest might be found on the phone. Here, there was no evidence the officer had such a reasonable belief.

In light of our concerns, we certify the following question to be one of great public importance:

DOES THE HOLDING IN <u>UNITED STATES V. ROBINSON</u>, 414 U.S. 218 (1973), ALLOW A POLICE OFFICER TO SEARCH THROUGH PHOTOGRAPHS CONTAINED WITHIN A CELL PHONE WHICH IS ON AN ARRESTEE'S PERSON AT THE TIME OF A VALID ARREST, NOTWITHSTANDING THAT THERE IS NO REASONABLE BELIEF THAT THE CELL PHONE CONTAINS EVIDENCE OF ANY CRIME?

The decision of the trial court is AFFIRMED.

WEBSTER and ROBERTS, JJ., CONCUR.